

MIAMI-DADE COMMISSION ON ETHICS & PUBLIC TRUST
COMPLAINT FORM



COMPLAINT FILED
Date: 6-8-2026 PM

COMPLAINANT (Person bringing complaint):

C 26-24-06

Name: Carolina Matamoros
Address: PO BOX 614164 City: Miami Zip Code 33261
Contact No.'s: Specify Home, Work &/or Cell Cell: 786-768-0396
E-mail: Carolina_Matamoros@Outlook.com

RESPONDENT (Person against whom complaint is made):

Name: Darwin Williams
Address: City Zip Code
Contact No(s): Specify Work &/or Cell
Title/Office Held or Sought: City Manager - City of North Miami Beach

ALLEGATION refers to: Person in County Gov't. ☒ Person in municipal Gov't. (Specify city) North Miami Beach
AND

Electoral Campaign Ordinance (Refer to Instructions) County's Citizens' Bill of Rights
Employee Protection Ordinance (Whistleblower retaliation) (Refer to Instructions) ☒ County/Municipal Ethics Code
Other (Specify)

Note: The Ethics Commission does not have jurisdiction over Florida Statutes, State or Federal officials, Judges, or the Miami-Dade County School Board.

STATEMENT OF FACTS BASED ON PERSONAL KNOWLEDGE: In a separate attachment, please describe in detail the facts and actions that form the basis of your complaint, including dates when the action(s) occurred. Also, attach any relevant documents as well as names and contact information of witnesses or other persons who may have knowledge about the actions. If known, indicate the section of the ordinance you believe is being violated. Please refer to the Instructions attached to this Complaint Form for further assistance.

OATH:

I, Carolina Matamoros, do swear or affirm that the facts set forth in the foregoing complaint & attachments are true and correct to the best my knowledge.

Carolina Matamoros
Signature of Complainant /Affiant

STATE OF ~~FLORIDA~~ Texas
COUNTY OF Collin

Sworn to (or affirmed) and subscribed before me by means of [] physical presence or ☒ online notarization this 8th day of June, 2026

By Carolina Matamoros

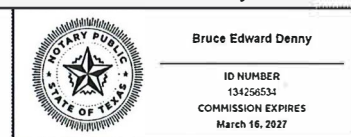
Name of Complainant/Affiant

Personally known to me or produced identification ☒ (PASSPORT)

Bruce Edward Denny

Signature of Notary Public, State of ~~Florida~~ Texas
Bruce Edward Denny

Print, Type or Stamp Commissioned Name of Notary Public



Electronically signed and notarized online using the Proof platform.

FROM THE DESK OF

Carolina Matamoros

June 8, 2026

I, Carolina Matamoros, submit the following statement based upon my personal knowledge and records in my possession.

1. Employment Background

I am employed by the City of North Miami Beach as a part-time Constituent Aide to the Mayor. Since the commencement of my employment in January 2025, I have performed my duties under a remote work arrangement approved by the Mayor and City Administration. When necessary for meetings, trainings, or scheduled events, I report in person.

In February 2026, I met with Mr. Williams at his request for an introductory meeting. During that meeting, he advised that he was aware of my employment with another municipality and asked questions regarding my work schedule and the hours associated with both positions. I disclosed the requested information regarding my employment and work schedule. After meeting, Mr. Williams confirmed in writing that my remote work arrangement would continue until further notice.

2. Email Chain Involving Commissioner Fortuna Smukler

On May 27, 2026, Commissioner Fortuna Smukler emailed me regarding the Miami-Dade County League of Cities Gala and requested information concerning the Mayor's attendance.

After receiving direction from the Mayor, I relayed information regarding the disposition of his ticket. Following that communication, Commissioner Smukler removed the outside recipient from the email chain and copied City Manager Williams. Less than one hour later, City Manager Williams sent me a separate email directing that I copy him on all correspondence and referencing prior discussions regarding that requirement. Prior to that communication, I had not received a written directive requiring that I copy the City Manager on all correspondence.

3. Filing for Elective Office

On June 3, 2026, I filed as a candidate for elected office in the City of North Miami.

4. Change in Remote Work Arrangement

On June 6, 2026, City Manager Williams informed me that my previously approved remote work arrangement would be terminated effective June 19, 2026, and that I would be required to report to City offices beginning June 22, 2026.

The stated reasons for this decision included operational needs, training requirements, and coordination of legislative support personnel. Prior to this directive, my remote work arrangement had been approved and remained in effect.

5. Outside Employment Disclosure Directive

Also on June 6, 2026, City Manager Williams directed me to complete an outside employment disclosure form and submit it to Human Resources by June 11, 2026.

In his correspondence, Mr. Williams stated that Human Resources did not have an outside employment disclosure form on file regarding my employment with another municipality and advised that I appeared not to be in compliance with applicable requirements.

This directive was issued despite the fact that Mr. Williams had previously discussed my outside employment with me during our February 2026 meeting and had requested information regarding that employment at that time.

I responded that I did not currently have active outside employment. Mr. Williams responded that the disclosure requirement applied regardless of active work status and further asserted that I appeared to be in violation of applicable policies.

6. Reference to Leave of Absence

During the June 6, 2026 correspondence regarding outside employment, Mr. Williams specifically referenced my leave of absence from my employment with another municipality.

That leave of absence was directly related to my candidacy for elected office. The reference to my leave status occurred after I filed as a candidate and in the context of employment that had already been discussed between Mr. Williams and me several months earlier.

7. Change in Tone and Escalation Following Candidacy

Based upon my personal observations and the attached correspondence, the tone and nature of communications directed toward me changed after I filed as a candidate for elected office.

Prior to my candidacy, Mr. Williams had acknowledged my outside employment, met with me regarding my work arrangements, and approved the continuation of my remote work arrangement.

Following my filing as a candidate, multiple directives and employment-related actions occurred within a short period of time, including:

- A directive requiring submission of an outside employment disclosure form;
- Assertions that I appeared to be out of compliance with applicable policies;
- References to my leave of absence associated with my candidacy; and
- Termination of my previously approved remote work arrangement.

In addition, the tone of written communications became increasingly admonishing and accusatory. After I asked whether the Mayor was aware of the changes to my work arrangement because my duties involved supporting the Mayor's office, Mr. Williams advised that I was "in need of training," stated that it was inappropriate for me to question him regarding conversations with elected officials, and instructed me to "govern yourself accordingly."

I do not know the reasons for these actions. However, I believe the timing, sequence, and nature of these directives and personnel-related decisions following my filing for elected office are relevant facts for the Commission's review.

8. Additional Information Regarding Related Parties

I subsequently learned that Commissioner Fortuna Smukler serves as a director of The Estime-Irvin Foundation, Inc., a nonprofit organization associated with Mary Estime-Irvin, who is my opponent in the election for North Miami City Council District 3.

I provide this information because Commissioner Smukler was involved in communications that preceded some of the events described above. I do not have personal knowledge that this relationship influenced any personnel decisions, but I believe the relationship may be relevant to the Commission's review.

9. Request for Review

I request that the Miami-Dade Commission on Ethics and Public Trust review whether the timing and sequence of the actions described above implicate:

- Section 2-11.1, Miami-Dade County Conflict of Interest and Code of Ethics Ordinance, including misuse of official position; and/or
- Section 2-11.1.1, Political Campaign Activities Ordinance, including whether governmental authority, personnel actions, or administrative decisions were exercised or taken in connection with my candidacy for elected office.

This statement is based upon my personal knowledge and the supporting documents attached.

Carolina Matamoros

Re: MDCLC gala RSVP follow-up

From Smukler, Fortuna <Fortuna.Smukler@citynmb.com>
Date Thu 5/28/2026 6:06 PM
To Matamoros, Carolina <Carolina.Matamoros@citynmb.com>

Carolina,
No problem!
Thank you,
Fortuna



Fortuna Smukler | *Commissioner*
City of North Miami Beach
Office of the Mayor & Commission
T (305) 948-2986, ext. 14004

17011 NE 19th Avenue, North Miami Beach, FL 33162 | www.citynmb.com | City NMB on Social Media:



From: Matamoros, Carolina <Carolina.Matamoros@citynmb.com>
Sent: Thursday, May 28, 2026 5:37:28 PM
To: Smukler, Fortuna <Fortuna.Smukler@citynmb.com>; Morris, Bernice <Bernice.Morris@citynmb.com>
Subject: Re: MDCLC gala RSVP follow-up

Good afternoon, Commissioner Smuckler and Bernice.

From my understanding, the Mayor has not indicated that he will be unable to attend. If you could reserve a seat for him, it would be greatly appreciated.

City of North Miami Beach



Carolina Matamoros
Aide to Mayor Joseph, Esq.
Office of the Mayor and Commission
City of North Miami Beach
T (305) 948-2986
C (786) 682-2561
Carolina.Matamoros@citynmb.com

17011 NE 19th Avenue, North Miami Beach, FL 33162 | www.citynmb.com | City NMB on Social Media:   

From: Smukler, Fortuna <Fortuna.Smukler@citynmb.com>
Sent: Wednesday, May 27, 2026 8:38 PM
To: Matamoros, Carolina <Carolina.Matamoros@citynmb.com>; Morris, Bernice <Bernice.Morris@citynmb.com>
Subject: MDCLC gala RSVP follow-up

Hi Carolina,
We have not received a RSVP from Mayor Joseph for the MDCLC gala this coming Saturday evening. Please let Bernice know whether or not he will be in attendance by 9:30am tomorrow Thursday. Otherwise his seat will be assigned to a director.
Thank you in advance - we need to get the information over to the league ASAP,
Fortuna



Fortuna Smukler | *Commissioner*
City of North Miami Beach
Office of the Mayor & Commission
T (305) 948-2986, ext. 14004

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Re: Correspondence

From Williams, Darvin <Darvin.Williams@citynmb.com>

Date Sat 5/30/2026 2:36 PM

To Matamoros, Carolina <Carolina.Matamoros@citynmb.com>

Cc Morris, Bernice <Bernice.Morris@citynmb.com>; Bankole, Sol <Sol.Bankole@citynmb.com>; Plotkin, Andrew <Andrew.Plotkin@citynmb.com>; Gelvez, Shaun <shaun.gelvez@citynmb.com>

Thank you for your clarification.

To be clear, regardless of who is initiating the correspondence, please copy me on ALL correspondence, especially when speaking on behalf of the Mayor. It is my expectation and hope that we shall not need to correspond on this topic again.

Regards,

D. Williams
City Manager

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From: Matamoros, Carolina <Carolina.Matamoros@citynmb.com>

Sent: Saturday, May 30, 2026 1:37 PM

To: Williams, Darvin <Darvin.Williams@citynmb.com>

Cc: Morris, Bernice <Bernice.Morris@citynmb.com>; Bankole, Sol <Sol.Bankole@citynmb.com>; Plotkin, Andrew <Andrew.Plotkin@citynmb.com>; Gelvez, Shaun <shaun.gelvez@citynmb.com>

Subject: Re: Correspondence

Good afternoon, Mr. Williams.

For clarification, the email below was a follow-up to an existing email chain initiated by Commissioner Fortuna to myself, which is attached for reference. I was continuing that conversation and relaying information needed with Bernice copied as you originally requested. Apologies for the confusion.

City of North Miami Beach



Carolina Matamoros
Aide to Mayor Joseph, Esq.

Office of the Mayor and Commission

City of North Miami Beach

T (305) 948-2986

C (786) 682-2561

Carolina.Matamoros@citynmb.com

17011 NE 19th Avenue, North Miami Beach, FL 33162 | www.citynmb.com | City NMB on Social Media:   

From: Williams, Darvin <Darvin.Williams@citynmb.com>

Sent: Friday, May 29, 2026 8:36 PM

To: Matamoros, Carolina <Carolina.Matamoros@citynmb.com>

Cc: Morris, Bernice <Bernice.Morris@citynmb.com>; Bankole, Sol <Sol.Bankole@citynmb.com>; Plotkin, Andrew <Andrew.Plotkin@citynmb.com>; Gelvez, Shaun <shaun.gelvez@citynmb.com>

Subject: Correspondence

Good evening, Ms. Matamoros:

For reasons that we have already discussed and memorialized in writing, please copy me on ALL correspondence.

Regards,

D. Williams
City Manager

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From: Smukler, Fortuna <Fortuna.Smukler@citynmb.com>

Sent: Friday, May 29, 2026 7:45 PM

To: Matamoros, Carolina <Carolina.Matamoros@citynmb.com>; Morris, Bernice <Bernice.Morris@citynmb.com>

Cc: Williams, Darvin <Darvin.Williams@citynmb.com>

Subject: Re: MDCLC Gala Follow Up

Sir Diego would be a thrill to have him there but he is not a resident or employee of NMB and city funds were used for this.

Also I have not 100% forgiven him for his anti semitic remarks - although since I have helped him financially and I speak to him.

The ticket should go to an employee as always has been done. I have friends in the city that I could have picked to go.

And tell the Mayor that although every body told me that he would not go, I told them all that he would. I guess I was proven wrong and I should have known better.

Fortuna

Fortuna Smukler | *Commissioner*
City of North Miami Beach
Office of the Mayor & Commission
T (305) 948-2986, ext. 14004

17011 NE 19th Avenue, North Miami Beach, FL 33162 | www.citynmb.com | City NMB on Social Media:



From: Matamoros, Carolina <Carolina.Matamoros@citynmb.com>
Sent: Friday, May 29, 2026 7:18:41 PM
To: Smukler, Fortuna <Fortuna.Smukler@citynmb.com>; Morris, Bernice <Bernice.Morris@citynmb.com>
Cc: Sir Diego Brazil <dimarcus40@gmail.com>
Subject: MDCLC Gala Follow Up

Good afternoon all.

At the request of Mayor Michael Joseph, please extend his ticket to Mr. Sir Diego Brazil, who will attend. Please advise if any additional information is needed to facilitate his attendance, as he is copied on this email. Thank you

-Carolina

Sent from my Verizon, Samsung Galaxy smartphone
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Re: Outside Employment Disclosure Requirement

From Williams, Darvin <Darvin.Williams@citynmb.com>

Date Sat 6/6/2026 5:14 PM

To Matamoros, Carolina <Carolina.Matamoros@citynmb.com>

Cc Bernard, Andrise <Andrise.Bernard@citynmb.com>; Bankole, Sol <Sol.Bankole@citynmb.com>; Plotkin, Andrew <Andrew.Plotkin@citynmb.com>; Gelvez, Shaun <shaun.gelvez@citynmb.com>; Morris, Bernice <Bernice.Morris@citynmb.com>

Ms. Matamoros:

Again, I have provided you a directive to bring you into compliance with policies and procedures of both this City and Miami-Dade County. You are to complete an outside employment disclosure form and submit it to HR NLT than 5 pm June 11, 2026. I assume that by 'active' employment that you are taking the position that a leave of absence removes both the County requirement and the city requirement for completion of this document. It does not. Indeed, it appears that you are already in violation of this policy as both policies require ***PRIOR*** approval before employment commences. By affording you the opportunity to complete this document, we seek to bring you into compliance as it appears that you are not currently in compliance.

Regards,

Darvin Williams, JD, MBA, MPH
City Manager, North Miami Beach

From: Matamoros, Carolina <Carolina.Matamoros@citynmb.com>

Sent: Saturday, June 6, 2026 2:47 PM

To: Williams, Darvin <Darvin.Williams@citynmb.com>

Cc: Bankole, Sol <Sol.Bankole@citynmb.com>; Plotkin, Andrew <Andrew.Plotkin@citynmb.com>; Gelvez, Shaun <shaun.gelvez@citynmb.com>; Morris, Bernice <Bernice.Morris@citynmb.com>

Subject: Re: Outside Employment Disclosure Requirement

Good afternoon.

I do not have any active employment outside of my part time position here in North Miami Beach.

-Carolina Matamoros

Sent from my Verizon, Samsung Galaxy smartphone

From: Williams, Darwin <Darvin.Williams@citynmb.com>
Sent: Saturday, 06 June 2026 14:29:26
To: Matamoros, Carolina <Carolina.Matamoros@citynmb.com>
Cc: Bankole, Sol <Sol.Bankole@citynmb.com>; Plotkin, Andrew <Andrew.Plotkin@citynmb.com>; Gelvez, Shaun <shaun.gelvez@citynmb.com>; Morris, Bernice <Bernice.Morris@citynmb.com>
Subject: Outside Employment Disclosure Requirement

Dear Ms. Matamoros,

It has come to my attention through public records that while you currently serve as the Constituent Aide to the Mayor for the City of North Miami Beach, you also hold the position of Assistant City Clerk for the City of North Miami.

Public employees in Miami-Dade County are subject to the requirements and guidance of the Miami-Dade Commission on Ethics and Public Trust regarding outside employment. Those requirements generally require employees to obtain approval prior to engaging in outside employment and to renew such approvals annually. In the City of North Miami Beach, outside employment disclosures and approvals are maintained by the Human Resources Department.

A review of our records indicates that Human Resources does not currently have any Outside Employment Forms on file for you for any employment that you may have with the City of North Miami or any other employer(s). Accordingly, you are directed to complete and submit the required Outside Employment Form to the Human Resources Department so that the City's records may be updated and brought into compliance with applicable requirements.

This matter must be completed no later than 5:00 p.m. on Thursday, June 11, 2026. Should you have any questions regarding the process or require a copy of the applicable form, please contact the Human Resources Department immediately.

Thank you for your prompt attention to this matter.

Sincerely,

City of North Miami Beach



Darvin Williams, JD, MBA, MPH
City Manager / Interim CFO
City of North Miami Beach
Office of the City Manager
T (305) 948-2900
F (305) 787-6040

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Re: Memo - Remote Work Authorization (2026.02.23)

From Williams, Darvin <Darvin.Williams@citynmb.com>

Date Sat 6/6/2026 5:01 PM

To Matamoros, Carolina <Carolina.Matamoros@citynmb.com>

Cc Bankole, Sol <Sol.Bankole@citynmb.com>; Plotkin, Andrew <Andrew.Plotkin@citynmb.com>; Gelvez, Shaun <shaun.gelvez@citynmb.com>; Morris, Bernice <Bernice.Morris@citynmb.com>

Ms. Matamoros:

You're welcome for the information, but please pay close attention to the directive. One of the reasons for this move is to provide to the legislative support for the elected officials appropriate training on public records, legal drafting, and charter compliance. By your response, it certainly appears you are in need of training with regard to the NMB Charter. There, you'll find in Section 3 that all personnel decisions fall solely under the purview of the City Manager. Accordingly, it would be inappropriate for me to take directives from any elected officials regarding personnel matters. As it is inappropriate for you to question me with regard to any conversation that I may have had with any elected official pertaining to the administration of this City.

I have provided you with a directive to bring you into compliance with our policies and procedures. I recommend that you govern yourself accordingly.

Regards,

Darvin Williams, JD, MBA, MPH
City Manager, North Miami Beach

From: Matamoros, Carolina <Carolina.Matamoros@citynmb.com>

Sent: Saturday, June 6, 2026 2:45 PM

To: Williams, Darvin <Darvin.Williams@citynmb.com>

Cc: Bankole, Sol <Sol.Bankole@citynmb.com>; Plotkin, Andrew <Andrew.Plotkin@citynmb.com>; Gelvez, Shaun <shaun.gelvez@citynmb.com>; Morris, Bernice <Bernice.Morris@citynmb.com>

Subject: Re: Memo - Remote Work Authorization (2026.02.23)

Thank you for the information. My schedule is in accordance with the needs of the Mayor and I would not want to create an confusion with the tasks associated with being his community Liason. Have you discussed this with him?

-Carolina Matamoros

Sent from my Verizon, Samsung Galaxy smartphone
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From: Williams, Darwin <Darvin.Williams@citynmb.com>
Sent: Saturday, 06 June 2026 13:30:37
To: Matamoros, Carolina <Carolina.Matamoros@citynmb.com>
Cc: Bankole,Sol <Sol.Bankole@citynmb.com>; Plotkin, Andrew <Andrew.Plotkin@citynmb.com>; Gelvez,Shaun <shaun.gelvez@citynmb.com>; Morris,Bernice <Bernice.Morris@citynmb.com>
Subject: Re: Memo - Remote Work Authorization (2026.02.23)

Dear Ms. Matamoros,

As you are aware, under City policy, the City Manager has sole authority to approve remote work or work-from-home arrangements for City employees.

On February 25, 2026, I provided you with written approval to continue your existing remote work arrangement as an exception to the City's in-person attendance policy restated in a memo from my office through the Human Resources Department on February 2026. See email string below and memo attached. At that time, the arrangement was approved based on operational considerations and administrative needs.

Since that approval, Administration has undertaken a comprehensive effort to strengthen legislative support operations and enhance coordination among employees assigned to legislative and administrative support functions. As part of this effort, the City is implementing a robust training and professional development program for all legislative support personnel. In order to maximize the effectiveness of this initiative and ensure consistent service delivery, regular in-person participation will be required.

Accordingly, your previously approved remote work arrangement will conclude effective Friday, June 19, 2026. Beginning Monday, June 22, 2026, you will be expected to report to your assigned work location during regular business hours and perform your duties in accordance with the City's established attendance requirements.

This decision is not disciplinary in nature and does not affect your position, compensation, benefits, or job responsibilities. Rather, it is being made to support operational efficiency, ensure uniform enforcement of City policies, facilitate employee training and collaboration, and maintain the availability of legislative support personnel during regular business hours.

I appreciate your cooperation and professionalism during this transition. Should you have any questions regarding this change, please feel free to reach out to your immediate supervisor, Bernice Fidelia Morris, or you may contact me directly.

Sincerely,

Darvin Williams, JD, MBA, MPH
City Manager, North Miami Beach

From: Williams, Darwin
Sent: Wednesday, February 25, 2026 10:43 AM
To: Matamoros, Carolina <Carolina.Matamoros@citynmb.com>
Cc: Morris,Bernice <Bernice.Morris@citynmb.com>; Gelvez,Shaun <shaun.gelvez@citynmb.com>

Subject: Memo - Remote Work Authorization (2026.02.23)

Good morning, Ms. Matamoros:

Thank you for meeting with us. It was good to finally make the introduction. As discussed, this email is to provide you with written approval to continue your remote work arrangement until further notice.

Sincerely,



Darvin Williams, JD, MBA, MPH
City Manager

City of North Miami Beach
Office of the City Manager
T (305) 948-2900
F (305) 787-6040

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Detail by Officer/Registered Agent Name

Florida Not For Profit Corporation
THE ESTIME-IRVIN FOUNDATION, INC.

Filing Information

Document Number	N22000007310
FEI/EIN Number	88-2482519
Date Filed	06/27/2022
Effective Date	06/20/2022
State	FL
Status	ACTIVE
Last Event	AMENDMENT
Event Date Filed	05/02/2025
Event Effective Date	NONE

Principal Address

12865 West Highway
NORTH MIAMI, FL 33161

Changed: 04/24/2025

Mailing Address

155 NE 131 Street
NORTH MIAMI, FL 33161

Changed: 04/30/2024

Registered Agent Name & Address

ESTIME-IRVIN, MARY
155 NE 131 Street
NORTH MIAMI, FL 33161

Address Changed: 04/24/2025

Officer/Director Detail

Name & Address

Title C

ESTIME-IRVIN, MARY

12865 West Highway
NORTH MIAMI, FL 33161

Title VC

Estime, Jean-Lumarque
12865 West Dixie Highway
NORTH MIAMI, FL 33161

Title Secretary

CARPENTIER, IMMACULA
12865 West Dixie Hwy
NORTH MIAMI, FL 33161

Title TRES

MERVILE, NAHOMIE
12865 West Dixie Highway
NORTH MIAMI, FL 33161

Title DIR

ESTIME, LINDA
12865 West Dixie Highway
NORTH MIAMI, FL 33161

Title DIR

SMUKLER, FORTUNA
12865 West Dixie Highway
NORTH MIAMI, FL 33161

Annual Reports

Report Year	Filed Date
2024	04/30/2024
2025	04/24/2025
2026	03/02/2026

Document Images

03/02/2026 -- ANNUAL REPORT	View image in PDF format
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